RHODE ISLAND DEPARTMENT OF PUBLIC SAFETY



Access to Public Records Regulation

DEPARTMENT OF PUBLIC SAFETY ACCESS TO PUBLIC RECORDS REGULATION

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Section I: Authority

A. These regulations are promulgated pursuant to R.I. Gen. Laws § 38-2-1, et seq. ("Access to Public Records"), § 42-35-2 (a), and § 42-7.3-9.

Section II: Purpose

- A. To establish regulations to implement R.I. General Laws § 38-2-1, *et seq.* ("Access to Public Records") relating to access to public records maintained by the Department of Public Safety and its agencies, and to comply with R.I. General Laws § 42-35-2(a) and § 42-7.3-9.
- B. To identify and delineate categories of records exempt from disclosure.
- C. To provide the public and the Department of Public Safety personnel with regulations that set forth the rules and procedures applicable to access public records maintained by the Department.

Section III: Policy

A. The Department of Public Safety recognizes both the public's right to access public records and the individual's right to dignity and privacy. It is the Department of Public Safety's policy to facilitate public access to all public records that may be disclosed in accordance with R.I. Gen. Laws § 38-2-1, et seq. It is also the policy of the Department of Public Safety to make all public records in the Department's possession available for

public inspection and copying consistent with applicable state or federal law, unless otherwise prohibited by a court of competent jurisdiction.

Section IV: Scope

- A. The Department of Public Safety is responsible for the management and administration of the services provided by various divisions and agencies with the Executive Branch of state government, pursuant to R.I. General Laws § 42-7.3-3. The divisions and agencies include the Rhode Island State Police, Rhode Island Capitol Police, Division of the Rhode Island State Fire Marshal, E 9-1-1 Uniform Emergency Telephone System, Rhode Island Municipal Police Training Academy, and Rhode Island Division of Sheriffs.
- B. Members of the public may access public records maintained by the Department of Public Safety through the Access to Public Records Act, R.I. General Laws § 38-2-1 *et seq.*, by making a request consistent with the Department of Public Safety's access to public records guidelines.

Section V: Procedure for Requesting Public Records

- A. The Department of Public Safety adheres to the Access to Public Records Act, R.I. Gen. Laws § 38-2-1 *et seq.*, and has instituted the following procedures for members of the public to obtain public records.
 - 1. A written request is not required for records available pursuant to the Administrative Procedures Act or other documents prepared for or readily available to the public.
 - 2. Members of the public can request public records from the Department of Public Safety by contacting the Department of Public Safety Office of Legal Counsel, which is the Department's designated public records unit.
 - 3. Written requests to inspect or copy public records should be sent to the Department that describes the records being requested. It is suggested, but not required, that requests be submitted on the forms provided by the Department (APPENDIX A-D). Records request forms are available on the Department's website, www.dps.ri.gov, at Rhode Island State Police Headquarters and Public Safety Complex, at all Rhode Island State Police barracks, and at all Department of Public Safety agencies.
 - 4. Written requests may be mailed, hand-delivered, e-mailed or sent via facsimile. Requests by mail should be sent to Department of Public Safety, Office of Legal Counsel, 311 Danielson Pike, North Scituate, RI 02857. Hand-delivered requests may be made during the Department's regular business hours, Monday through Friday, 8:00 a.m.-4:30 p.m.; however, requests may be delivered to Rhode Island State Police barracks at all times they are open.

- 5. In order to ensure that the Department is able to respond to the request as efficiently as possible, the request should identify the documents or information being requested with as much specificity as possible. If the description of records being requested is not sufficient to allow the Department to identify and locate the requested records, the Department will notify the person requesting such records that additional information is needed in order to properly respond to the request.
- 6. Statewide Uniform Crash Reports for Motor Vehicle Accidents can be purchased for a fee, pursuant to R.I. Gen. Laws § 42-28-37, either on-line from the website www.buycrash.com, or by mail through the Rhode Island State Police Accident Bureau, 311 Danielson Pike, North Scituate, RI 02857.
 - Requests for Statewide Uniform Crash Reports that have not been placed on the above mentioned website for the public shall be reviewed by Legal Counsel to determine whether an investigation is on-going and whether criminal charges are pending. Non-public information will be redacted prior to release.
 - a. Statewide Uniform Crash Reports shall be provided to individuals involved in the accident or their legal representative regardless of the status of the investigation, pursuant to R.I. Gen. Laws § 42-28-37.
- 7. You are not required to provide identification or the reason you seek the information. Your right to access public records will not depend upon providing identification or reasons.
 - i. However, any parent, guardian, or attorney requesting records on a juvenile they represent will be required to provide identification prior to receiving the requested record.
- 8. Copies of public records will be provided electronically, by facsimile, by mail or may be picked up by requestor in accordance with the requesting party's choice, unless complying would be unduly burdensome due to the volume of records requested or the costs that would be incurred. The requesting party is responsible for the actual cost of delivery, if any.
- 9. The Access to Public Records Act allows a public body ten (10) business days to respond to a request for records, which can be extended an additional twenty (20) days for good cause, which will be explained in writing by the Department.
- 10. Any denial of access to records, in whole or in part, will be provided through a written response to the requestor indicating the reasons for the denial of access to records or for the denial of certain information contained in a record that is otherwise

- public pursuant to R.I. Gen. Laws § 38-2-2. The written response will also include the process for appeals outlined in R.I. Gen. Laws § 38-2-8.
- 11. Any individual who receives a denial for copies of requested records or the ability to inspect records may petition the Director of the Department of Public Safety for a review of the determinations. The Director shall make a final determination whether or not to allow public inspection within ten (10) business days. If the denial is confirmed, the individual may file a complaint with the Office of the Attorney General, who will then investigate and make a determination. The individual may also file a lawsuit in Superior Court.

Section VI: Guidelines for Requests for Public Records

- A. R.I. Gen. Laws § 38-2-2, ("Access to Public Records") specifies records which, for the purposes of that chapter, **are public**.
 - 1. Public record(s) means all:
 - Documents
 - ii. Papers
 - iii. Letters
 - iv. Maps
 - v. Tapes
 - vi. Photographs
 - vii. Films
 - viii. Sound recordings
 - ix. Magnetic or other tapes
 - x. Electronic data processing records
 - xi. Computer stored data (including electronic mail messages, except specifically for any electronic mail messages of or to elected officials with or relating to those they represent and correspondence of or to elected officials in their official capacities)
 - xii. Other material regardless of physical form or characteristics made or received pursuant to law or ordinance or in connection with the transaction of official business.
 - 2. **Arrest Logs:** the following information reflecting an initial arrest of an adult will be made available within forty-eight (48) hours after receipt; seventy-two (72) hours if the request is made on a weekend or holiday, to the extent that such information is know by the Department, for arrests made within five (5) days prior to the request:
 - i. Full name of the arrested adult
 - ii. Home address of the arrested adult, unless doing so would identify a crime victim
 - iii. Year of birth of the arrested adult
 - iv. Charge or charges

- v. Date of arrest
- vi. Time of arrest
- vii. Gender of the arrested adult
- viii. Race of the arrested adult
- ix. Name of arresting officer, unless doing so would identify an undercover officer
- 3. The Access to Public Records Act requires public bodies apply a case-by-case balancing test to non-exempt records to determine whether the privacy interests of individuals outweigh the public's interest in disclosure. That balancing requires a public body to consider both "the public's right to access to public records and the individual's right to dignity and privacy..." R.I. Gen. Laws § 38-2-1.
- B. R.I. Gen. Laws § 38-2-2, ("Access to Public Records") specifies records which, for the purposes of that chapter, **are not public**.
 - 1. Records that **are not deemed public** are:
 - i. Records relating to a client/attorney relationship
 - ii. Records relating to a doctor/patient relationship
 - a. Including all medical information relating to an individual in any files.
 - iii. Personnel and other personal individually-identifiable records otherwise deemed confidential by federal or state law or regulation, or the disclosure of which would constitute a clearly unwarranted invasion of personal privacy pursuant to 5 U.S.C 552 et. seq.
 - a. However, records of employees, and employees of contractors and subcontractors working on public works projects which are required to be listed as certified payrolls that **are deemed public** include:
 - (1) Name
 - (2) Gross salary
 - (3) Salary range for position
 - (4) Total cost of paid fringe benefits
 - (5) Gross amount received in overtime and any other remuneration in addition to salary
 - (6) Job title
 - (7) Job description
 - (8) Dates of employment
 - (9) Positions held with the state, municipality, or public works contractor or subcontractor on public works projects
 - (10) Employment contract
 - (11) Work location
 - (12) Business telephone number

- (13) City or town of residence
- (14) Date of termination
- iv. Any information in pension records regarding the medical condition of any person and all information identifying the member's designated beneficiary or beneficiaries.
 - a. Unless and until the member's designated beneficiary or beneficiaries have received or are receiving pension and/or retirement benefits through the retirement system.
- v. Trade secrets and commercial or financial information obtained from a person, firm, or corporation which is of a privileged or confidential nature.
- vi. Child custody and adoption records, records of illegitimate births, and records of juvenile proceedings before the family court.
- vii. All records maintained by law enforcement agencies for criminal law enforcement and all records relating to the detection and investigation of crime, including those maintained on any individual compiled in the course of a criminal investigation by any law enforcement agency.
 - a. Provided, however, such records shall not be deemed public only to the extent that the disclosure of the records or information:
 - (1) Could reasonably be expected to interfere with investigations of criminal activity or with enforcement proceedings;
 - (2) Would deprive a person of a right to a fair trial or an impartial adjudication;
 - (3) Could reasonably be expected to constitute an unwarranted invasion of personal privacy;
 - (4) Could reasonably be expected to disclose the identity of a confidential source, including a state, local or foreign agency or authority, or any private institution which furnished information on a confidential basis or the information furnished by a confidential source;
 - (5) Would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions;
 - (6) Could reasonably be expected to endanger the life or physical safety of any individual.
 - b. However, law enforcement records relating to management and direction of a law enforcement agency, and records or reports

reflecting the initial arrest of an adult and the charge or charges brought against an adult **are deemed public.**

- viii. Any records which would not be available by law or rule of court to an opposing party in litigation.
 - ix. Scientific and technological secrets and the security plans of military and law enforcement agencies, the disclosure of which would endanger the public welfare and security.
 - x. Any records which disclose the identity of the contributor of a bona fide and lawful charitable contribution to the public body whenever public anonymity has been requested of the public body with respect to the contribution by the contributor.
 - xi. Reports and statements of strategy or negotiation involving labor negotiations or collective bargaining.
- xii. Reports and statements of strategy or negotiation with respect to the investment or borrowing of public funds, until such time as those transactions are entered into.
- xiii. Any minutes of a meeting of a public body which are not required to be disclosed pursuant to chapter 26 of title 42.
- xiv. Preliminary drafts, notes, impressions, memoranda, working papers, and work products.
 - a. Provided, however, any documents submitted at a public meeting of a public body shall be deemed public.
- xv. Test questions, scoring keys, and other examination data used to administer a licensing examination, examination for employment or promotion, or academic examinations.
 - a. Provided, however, that a person shall have the right to review the results of his or her examination.
- xvi. Correspondence of or to elected officials with or relating to those they represent and correspondence of or to elected officials in their official capacities.
- xvii. The contents of real estate appraisals, engineering, or feasibility estimates and evaluations made for or by an agency relative to the acquisition of property or to prospective public supply and construction contracts, until

such time as all of the property has been acquired or all proceedings or transactions have been terminated or abandoned.

- a. Provided the law of eminent domain shall not be affected by this provision.
- xviii. All tax returns.
 - xix. All investigatory records of public bodies, with the exception of law enforcement agencies, pertaining to possible violations of statute, rule, or regulation other than records of final actions taken provided that all records prior to formal notification of violations or noncompliance shall not be deemed to be public.
 - xx. Records of individual test scores on professional certification and licensing examinations.
 - a. Provided, however, that a person shall have the right to review the results of his or her examination.
 - xxi. Requests for advisory opinions until such time as the public body issues its opinion.
- xxii. Records, reports, opinions, information, and statements required to be kept confidential by federal law or regulation or state law, or rule of court.
- xxiii. Judicial bodies are included in the definition only in respect to their administrative function provided that records kept pursuant to the provisions of chapter 18 of title 8 are exempt from the operation of this chapter.
- xxiv. Library records which by themselves or when examined with other public records, would reveal the identity of the library user requesting, checking out, or using any library materials.
- xxv. Printouts from TELE-TEXT devices used by people who are deaf or hard of hearing or speech impaired.
- xxvi. All records received by the insurance division of the department of business regulation from other states, either directly or through the National Association of Insurance Commissioners, if those records are accorded confidential treatment in that state
- xxvii. Credit card account numbers in the possession of state or local government.

- xxviii. Any documentary material, answers to written interrogatories, or oral testimony provided under any subpoena issued under Rhode Island General Law § 9-1.1-6.
 - xxix. Any records regarding a juvenile, arrest or other are not a public record; however:
 - a. A parent, guardian, or attorney of a juvenile may inspect and copy a police report relating to the arrest or detention of that juvenile
 - b. After disposition of an offense, a parent, guardian, or attorney of the juvenile involved may inspect and copy records relating to the arrest, detention, apprehension, and disposition, as provided for in R.I.G.L § 14-1-64.
 - c. The identity of a juvenile waived to be tried as an adult under R.I.G.L. § 14-1-7.1, or certified and convicted pursuant to R.I.G.L. § 14-1-7.2, is public record
- C. The Department is not required to reorganize, consolidate, or compile data not maintained in the form requested, except the extent that such records are in an electronic format and the Department would not be unduly burdened in providing such data.
- D. All records initially deemed to be public records which any person may inspect and/or copy shall continue to be public records whether or not subsequent court action or investigations are held pertaining to the matters contained in the records.

Section VII: Hours and Supervision of Inspections

- A. Individuals who request to inspect records, as opposed to obtain copies, deemed to be public pursuant to R.I. Gen. Laws § 38-2-3, will be advised of when the records will be available for inspection, or an appointment will be made for them to inspect the requested records.
- B. The time frame for the Department to respond to requests to inspect public records is the same time frame applicable to responding to requests for copies of public records as set forth in Section (V) above.
- C. The inspection of public records must be accomplished in a manner which will provide for general supervision by authorized Departmental staff. This is necessary to prevent the misplacement or unauthorized removal of records or any other action that may impair the integrity of the public record.

Section VIII: Fees

- A. The cost for documents that are able to be copied on common business or legal size paper is fifteen cents (15ϕ) per page. The fee for electronic records or retrieval fees from a storage facility is not more than the reasonable actual cost of those records.
- B. The cost for a Statewide Uniform Crash Report requested through the Department is fifteen dollars (\$15.00), pursuant to R.I.G.L. § 42-28-37.
- C. There is no fee for the first hour of search and retrieval of documents by the Department. There will be a fee of fifteen dollars (\$15.00) per hour for each additional hour spent for search and retrieval. Multiple requests made within a thirty (30) day time period from the same requesting party for records from one of the Department's agencies shall be treated as one request.
- D. The Department will provide an estimate of the cost of a request for documents prior to providing copies. Upon request, a detailed itemization of the costs charged for search and retrieval will be provided.
- E. If a court determines the information requested is in the public interest, it may reduce or waive fees for search and retrieval costs.
- F. Department personnel will make copies of requested records. The Department does not have a copy machine available for use by the public to make copies.
- G. Official publications prepared by the Department in the discharge of their duties to inform the public on matters of public interest will be furnished free of charge when available.
- H. The Department will supply one (1) copy of any of its rules and regulations to an individual free of charge. All promulgated rules and regulations for the Department and its agencies are on file at the Office of the Secretary of State, and certified copies, thereof may be obtained through that office. They are also available on-line at the following websites:
 - 1. www.sos.ri.gov
 - 2. www.dps.ri.gov

Section IX: Severability

A. If any provision of this regulation or the application thereof to any individual or circumstances, is held invalid, such invalidity shall not affect the provisions or application of the remaining portions of the regulation which can be given effect. The provisions of these rules and regulations are declared to be severable

APPENDIX

APPENDIX A: Department of Public Safety Public Records Request Form

APPENDIX B: Rhode Island State Police Public Records Request Form

APPENDIX C: Rhode Island Capitol Police Public Records Request Form

APPENDIX D: Rhode Island Division of the State Fire Marshal Public Records

Request Form

APPENDIX E: Rhode Island Division of Sheriffs Public Records Request Form

APPENDIX F: Public Safety Grants Administration Office Public Records Request

Form

APPENDIX G: E 9-1-1 Uniform Emergency Telephone System Public Records

Request Form

APPENDIX H: Rhode Island Municipal Police Training Academy Public Records

Request Form

APPENDIX A



DEPARTMENT OF PUBLIC SAFETYPUBLIC RECORDS REQUEST FORM



Requests for records may be submitted by mail to the Rhode Island State Police Headquarters, Legal Office, 311 Danielson Pike, North Scituate, RI 02857; by fax to (401) 444-1105; by e-mail to records@risp.gov, or hand-delivered to any of the RI State Police barracks locations.

Date of Request:			
Name (optional):			
Address (optional):			
City/Town, State, Zip Code (optional):			
Telephone Number (optional): (Home): _		(Mob	ile):
Report Number or Description of Records	Being Requested:		
Please indicate how you wish to receive yo	our response from the	e following:	
Pick up the re	ecords	Records to b	oe sent regular mail
Records to be	e faxed to Fax Numb	er: ()	
Records to be	e E-mailed to:		
	For Office Use C	Inly	
Request Taken By:		•	umber:
Date: Time			
	Yes		
Date response provided if a			
Costs for Records: Copies \$			

Department of Public Safety – Access to Public Records Request Receipt

APPENDIX B



RHODE ISLAND STATE POLICE PUBLIC RECORDS REQUEST FORM



Requests for records may be submitted by mail to the Rhode Island State Police Headquarters, Legal Office, 311 Danielson Pike, North Scituate, RI 02857; by fax to (401) 444-1105; by e-mail to records@risp.gov, or hand-delivered to any of the RI State Police barracks locations.

Date of Request:			
Name (optional):			
Address (optional):			
City/Town, State, Zip Code (optional):			
Telephone Number (optional): (Home):		le):	
Report Number or Description of Records Bei	ing Requested:		
Please indicate how you wish to receive your Pick up the reco	-	_	e sent regular mail
]	For Office Use C	nly	
Request Taken By:		Request Nu	mber:
Date: Time: _			
			In Part
Date response provided if any	exemptions are c	laimed:	
Costs for Records: Copies \$	-		etrieval \$

Department of Public Safety – Access to Public Records Request Receipt

APPENDIX C



RHODE ISLAND CAPITOL POLICE PUBLIC RECORDS REQUEST FORM



Requests for records may be submitted by mail to the Rhode Island State Police Headquarters, Legal Office, 311 Danielson Pike, North Scituate, RI 02857; by fax to (401) 444-1105; by e-mail to records@risp.gov, or hand-delivered to any of the RI State Police barracks locations.

Telephone Number (optional): (Home):		
Being Requested:		
our response from the	e following:	
=	_	sent regular mail
		_
For Office Use C	Only	
	Request Nun	nber:
Time:		ilable On:
Yes	No	In Part
any exemptions are c	laimed:	
Costs for Records: Copies \$		rieval \$
	Being Requested: Dur response from the ecords e faxed to Fax Number E-mailed to: For Office Use Comparison of the ecords and exemptions are comparison of the ecords.	Being Requested: our response from the following: ecords Records to be e faxed to Fax Number: () e E-mailed to: For Office Use Only Request Num e: Records Ava Yes No any exemptions are claimed:

Department of Public Safety – Access to Public Records Request Receipt

APPENDIX D



RHODE ISLAND STATE FIRE MARSHAL PUBLIC RECORDS REQUEST FORM



Requests for records may be submitted by mail to the Rhode Island State Police Headquarters, Legal Office, 311 Danielson Pike, North Scituate, RI 02857; by fax to (401) 444-1105; by e-mail to records@risp.gov, or hand-delivered to any of the RI State Police barracks locations.

Date of Request:				
Name (optional):				
City/Town, State, Zip Cod				
Telephone Number (option):
Report Number or Descrip	tion of Records Being R	equested:		
Please indicate how you w	ish to receive your respo	onse from the	e following:	
	Pick up the records		Records to be	sent regular mail
	Records to be faxed to Records to be E-mails			
	For (Office Use O	only	
Request Taken By:			Request Num	ber:
Date:	Time:		Records Avai	lable On:
Records Pro	vided:	Yes	No	In Part
Date respon	nse provided if any exen	nptions are c	laimed:	
Costs for Records:	Copies \$		Search and Retr	ieval \$
Date respo	nse provided if any exem	nptions are cl	laimed:	

<u>Department of Public Safety – Access to Public Records Request Receipt</u>

APPENDIX E



RHODE ISLAND DIVISION OF SHERIFFS PUBLIC RECORDS REQUEST FORM



Requests for records may be submitted by mail to the Rhode Island State Police Headquarters, Legal Office, 311 Danielson Pike, North Scituate, RI 02857; by fax to (401) 444-1105; by e-mail to records@risp.gov, or hand-delivered to any of the RI State Police barracks locations.

Date of Request:				
Name (optional):				
Address (optional):				
City/Town, State, Zip Code	e (optional):			
Telephone Number (optional): (Home):			(Mobile)	:
Report Number or Descrip	tion of Records Being	Requested:		
Please indicate how you w	• •		•	
	_ Pick up the records			_
	_ Records to be L-man	ica to		
	For	Office Use O	nly	
Request Taken By:			Request Numb	oer:
				able On:
Records Prov	rided:	Yes	No	In Part
Date respon	nse provided if any exe	mptions are cl	aimed:	
	Copies \$	_		eval \$

Department of Public Safety – Access to Public Records Request Receipt

APPENDIX F



PUBLIC SAFETY GRANTS ADMINISTRATION OFFICE PUBLIC RECORDS REQUEST FORM



Requests for records may be submitted by mail to the Rhode Island State Police Headquarters, Legal Office, 311 Danielson Pike, North Scituate, RI 02857; by fax to (401) 444-1105; by e-mail to records@risp.gov, or hand-delivered to any of the RI State Police barracks locations.

Date of Request:	
Name (optional):	
Address (optional):	
City/Town, State, Zip Code (optional):	
Telephone Number (optional): (Home):	
Report Number or Description of Records Being Requested:	
Please indicate how you wish to receive your response from th Pick up the records	_
	per: ()
For Office Use (Only
Request Taken By:	
Date: Time:	Records Available On:
Records Provided: Yes	No In Part
Date response provided if any exemptions are of	claimed:
Costs for Records: Copies \$	

Department of Public Safety – Access to Public Records Request Receipt

APPENDIX G



E 9-1-1 UNIFORM EMERGENCY TELEPHONE SYSTEM PUBLIC RECORDS REQUEST FORM



Requests for records may be submitted by mail to the Rhode Island State Police Headquarters, Legal Office, 311 Danielson Pike, North Scituate, RI 02857; by fax to (401) 444-1105; by e-mail to records@risp.gov, or hand-delivered to any of the RI State Police barracks locations.

Date of Request:				
Address (optional):				
Telephone Number (optional): (Home):			(Mobile	e):
Report Number or Descrip	otion of Records Being	g Requested:		
Please indicate how you w	ish to receive your res	sponse from the	e following:	
	Pick up the records		Records to be	sent regular mail
			. 1	
D T-1 D		r Office Use O	•	
				nber:
				ilable On:
Records Pro	vided:	Yes	No	In Part
Date respo	nse provided if any ex	emptions are c	laimed:	
				rieval \$

Department of Public Safety - Access to Public Records Request Receipt

APPENDIX H



RHODE ISLAND MUNICIPAL POLICE TRAINING ACADEMY PUBLIC RECORDS REQUEST FORM



Requests for records may be submitted by mail to the Rhode Island State Police Headquarters, Legal Office, 311 Danielson Pike, North Scituate, RI 02857; by fax to (401) 444-1105; by e-mail to records@risp.gov, or hand-delivered to any of the RI State Police barracks locations.

Date of Request:	
Name (optional):	
Address (optional):	
City/Town, State, Zip Code (optional):	
Telephone Number (optional): (Home):	
Report Number or Description of Records Being Requeste	d:
Please indicate how you wish to receive your response from	m the following:
Pick up the records	Records to be sent regular mail
Records to be faxed to Fax N	Tumber: ()
For Office U	·
Request Taken By:	Request Number:
Date: Time:	Records Available On:
Records Provided: Yes	No In Part
Date response provided if any exemptions	are claimed:
Costs for Records: Copies \$	

Department of Public Safety – Access to Public Records Request Receipt